

Message Text

PAGE 01 NATO 03998 192157Z

13

ACTION ACDA-19

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USDEL MBFR VIENNA

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USNMR SHAPE

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E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: TEXT OF WG CHAIRMANS TERMS OF REFERENCE MESSAGE
ON IMPLICATIONS OF REVISED DATA IN RELATION TO
GROUND FORCE DEFINITION ISSUE

1. THIS MESSAGE TRANSMITS TEXT OF TERMS OF REFERENCE MESSAGE ON
SUBJECT ISSUE, WHICH WG CHAIRMAN AT JULY 16 MEETING SAID
HE WOULD TRANSMIT NATO WIDE TO CAPTIALS AS BASIS FOR DISCUSSING
ISSUE AND APPROACH AT JULY 30 MEETING (SEE REPORTING SEPTTEL
ON STATUS OF ALLIED DISCUSSIONS ON DATA).
NATO SITCEN HAS TRANSMITTED MESSAGE ON JULY 19.

2. PAPER REFLECTS IN PARA 2 COREFULLY WORKED COMPROMISE BETWEEN
STRONG UK POSITION THAT IMLICATIONS OF REVISED ALLIED AGGREGATE
BE STUDIED IN DETAIL, AND CONTRARY VIEW EXPRESSED BY US REPS IN
SPC AND WG ON JULY 15 AND 16. TEXT, WHICH IMS SHOWED US FOR
COMMENT PRIOR TO TRANSMISSION, STRESSES FACT THAT
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PAGE 02 NATO 03998 192157Z

IMPLICATIONS OF ALLIED DATA CAN PROBABLY BE DEALT WITH QUICKLY
(GIVEN IMPLIED EMPHASIS ON POSSIBLE 10PERCENT ALLIED REDUCTION
AND 700,000 COMMON CEILING DICHOTOMY), AND THAT DISCUSSION OF
CONTENT OF PHASE II IS NOT GERMANE AT THIS TIME . IN ANY CASE,

THIS AND FOLLOWING TWO MESSAGES MENTIONED IN PARA 3 OF TEXT,
ARE INTENDED TO DO NO MORE THAN ELICIT REACTIONS FROM CAPITALS.
WE WILL TRANSMIT WHEN RECEIVED. TEXT OF CHAIRMANS TERMS OF
REFERENCE MESSAGE FOLLOWS:

BEGIN TEXT

SUBJECT: MBFR- THE MILITARY/TECHNICAL IMPLICATIONS OF REVISED
ASSESSMENTS AS OF MID-1974 OF WP AND NATO MANPOWER:
AND OF A REVIEW OF SOME ANOMALIES IN THE ELEMENTS INCLUDED
IN THE NATO ASSESSMENTS OF THE NATO MANPOWER, BASED
ON AD HOC GROUP VIENNA PROPOSALS OF 5 JULY

REFERENCES: A. AC/276-D (74)6

B. WCA/IS/156/74

1. AT THEIR MEETING ON TUESDAY 16 JULY, THE MBFR WORKING
GROUP HAD A PRELIMINARY, UNINSTRUCTED, EXCHANGE OF VIEWS, ON
THEIR METHODS OF APPROACH TOWARDS FULFILLING THE MANDATE FOR
MILITARY/TECHNICAL STUDIES GIVEN BY THE SENIOR POLITICAL
COMMITTEE ON 15 JULY. THAT MANDATE COVERED THE TWO SUBJECTS
AT THE HEADING TO THIS MESSAGE.
2. THERE WAS A DEVELOPING CONSENSUS, SUBJECT TO FURTHER
CONSIDERATION IN CAPITALS, IN THE MBFR WG THAT THE TWO STUDIES SHOULD
BE PURSUED SEPARATELY, BUT COULD BE PURSUED IN PARALLEL
CHRONOLOGICALLY. THE STUDY OF THE MILITARY/TECHNICAL IMPLICATIONS
OF THE REVISED FIGURES IN AC/276-D(74)6 OFFERS SPECIAL PROBLEMS:
THE IMPLICATIONS OF THE INCREASES IN MANPOWER ASSESSMENTS AS
DIRECTLY RELATED TO THE ALLIED CONCEPT OF MBFR (AND IN
PARTICULAR THE COMMON CEILING TARGET AND THE TOLERABLE SCALE OF
GROUND FORCE REDUCTIONS WITHIN NATO) COULD PROBABLY BE DEALT
WITH, IN BROAD TERMS, FAIRLY QUICKLY; AND; AFTER THAT STUDY,
USEFUL ADVICE COULD BE PROVIDED TO THE SPC. HOWEVER, THE
INCREASE IN REDUCTIONS WHICH THE ALLIES MIGHT HYPOTHETICALLY
HAVE TO BEAR BY ADOPTING THE REVISED FIGURES WOULD BRING
UNDER CONSIDERATION A WIDE RANGE OF DETAILED POSSIBILITIES.
SUCH AN ANALYSIS WOULD OBVIOUSLY BE DEPENDENT ON NUMEROUS
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PAGE 03 NATO 03998 192157Z

ASSUMPTIONS, NOT FULLY IDENTIFIED OR FORMULATED. STUDY ON THAT
DETAILED BASIS; IN THE ABSENCE OF ALLIED POSITIONS ON THE SCOPE
AND ALLOCATION OF FORCE REDUCTIONS IN PHASE 2 OF MBFR MIGHT BE
PREMATURE AND IN ANY CASE WOULD BE A PROTRACTED PROCESS.

3. AS A PRELIMINARY STEP AND AS A FOCUS FOR CONSIDERATION IN
CAPITALS, THE WORKING GROUP THEREFORE INSTRUCTED THE STAFF GROUP TO
ISSUE, AS SOON AS PRACTICABLE, DRAFTS WHICH WOULD BRING OUT
THE FACTORS TO BE CONSIDERED AND THE IMPLICATIONS AS FORESEEN AT
THIS EARLY STAGE OF THE EXAMINATION. THESE DRAFTS WOULD DEAL
SEPARATELY WITH THE BROAD IMPLICATIONS OF THE AC/276-D(74)6
REVISED FIGURES ON THE ONE HAND; AND WITH THE AD HOC GROUP MESSAGE
OF 3 JULY ON THE OTHER. THE DRAFTS WOULD PROVIDE A BASIS FOR

CONSIDERATION BY THE WORKING GROUP ON 30 JULY.

4. THE TWO DRAFTS ARE BEING ISSUED BY SIGNAL, FOLLOWING THIS MESSAGE. IT WOULD BE HELPFUL IF SOME ADDRESSES WERE ABLE TO COMMENT BY SIGNAL BY CLOSE OF BUSINESS ON TUESDAY 23 JULY. THIS ACTION WOULD, IT IS BELIEVED, FURTHER THE WORK AND PERHAPS ENALB E PRODUCTION OF REVISED DRAFTS ON 24 OR 25 JULY, WHICH WOULD ASSIST THE WORKING GROUP DISCUSSION ON 30 JULY. SUCH COMMENT COULD RELATE TO THE GENERAL THRUST OF THE TWO DRAFTS: AND , WHERE POSSIBLE, COULD COMMENT ON THE SUBSTANCE OF THE DRAFTS OR SUGGEST ADDITIONAL FACTORS OR CONTENTS FOR INCLUSION.

END TEXT. RUMSFELD

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TAGS: PARM, NATO
To: STATE
SECDEF INFO BONN
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REVISED DATA IN RELATION TO

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